

General Assembly

Substitute Bill No. 487

February Session, 2006

_____SB00487GAE___032406____

AN ACT CONCERNING ETHICS IN STATE GOVERNMENT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivision (11) of section 9-333x of the 2006 supplement
- to the general statutes is repealed and the following is substituted in
- 3 lieu thereof (*Effective from passage*):
- 4 (11) Any department head or deputy department head of a state
- 5 department who solicits a contribution on behalf of, or for the benefit
- 6 of, any candidate for state, district or municipal office or any political
- 7 party. For the purposes of this subdivision, "department head" means
- 8 an employee who heads any department of the state and who has
- 9 substantial supervisory control of a permanent nature over other state
- 10 employees.
- 11 Sec. 2. Section 9-333x of the 2006 supplement to the general statutes
- 12 is amended by adding subdivision (14) as follows (Effective from
- 13 passage):
- 14 (NEW) (14) Any member of the Governor's staff or any employee of
- 15 the Joint Committee on Legislative Management who solicits a
- 16 contribution on behalf of, or for the benefit of, any candidate for state,
- 17 district or municipal office or any political party while on duty or
- 18 within any period of time during which such staff member or
- 19 employee is expected to perform services for which such staff member

- 20 or employee receives compensation from the state.
- Sec. 3. (NEW) (*Effective July 1, 2006*) As used in this section and section 4 of this act:
- 23 (1) "Crime related to state, municipal or quasi-public agency office"
 24 means any of the following criminal offenses committed by a person
 25 while serving as a public official, state employee or municipal
 26 employee:
- 27 (A) The committing, aiding or abetting of an embezzlement of 28 public funds in the amount of one thousand dollars or more, in the 29 aggregate, from the state, a municipality or district, or a quasi-public 30 agency or agencies;
- 31 (B) The committing, aiding or abetting of any felonious theft from 32 the state, a municipality or district, or a quasi-public agency or 33 agencies;
- 34 (C) Bribery in connection with service as a public official, state 35 employee or municipal employee; or
 - (D) The committing of any felony by such person who, wilfully and with the intent to defraud, realizes or obtains, or attempts to realize or obtain, a profit, gain or advantage for himself or herself or for some other person, in the amount of one thousand dollars or more, in the aggregate, through the use or attempted use of the power, rights, privileges or duties of his or her position as a public official.
- 42 (2) "Public official" has the same meaning as provided in section 1-43 79 of the 2006 supplement to the general statutes.
- 44 (3) "Quasi-public agency" has the same meaning as provided in 45 section 1-79 of the 2006 supplement to the general statutes.
- (4) "State employee" has the same meaning as provided in section 179 of the 2006 supplement to the general statutes.

37

38

39

40

- 48 (5) "Municipal employee" means a person employed full or part-49 time by a municipality or a district. "Municipal employee" does not 50 include a municipal official.
- Sec. 4. (NEW) (*Effective July 1, 2006*) (a) Notwithstanding any provision of the general statutes, if any person is convicted or pleads guilty or nolo contendere to any crime related to state, municipal or quasi-public agency office, the court, as part of the sentence imposed, may reduce or revoke any retirement or other benefit or payment of any kind to which the person is otherwise entitled under the general statutes for service as a public official or state employee.
- (b) In determining whether the retirement or other benefit or payment shall be revoked or reduced, and the amount of any such reduction, the court shall consider and make findings on the following factors:
- (1) The severity of the crime related to state, municipal or quasipublic agency office for which the person has been convicted or to which the person has pled guilty or nolo contendere;
- 65 (2) The amount of monetary loss suffered by the state, municipality 66 or district, or a quasi-public agency or by any other person as a result 67 of the crime related to state office;
- 68 (3) The degree of public trust reposed in the person by virtue of the 69 person's position as a public official, state employee or municipal 70 employee; and
- 71 (4) Any other factors as, in the judgment of the court, justice may require.
 - (c) If the court determines that a retirement or other benefit or payment of a person should be revoked or reduced and the state, a quasi-public agency or municipality or district suffered a monetary loss as a result of the crime related to state office, the entity responsible for payment of such retirement or other benefit or payment shall remit

74

75

76

- to the General Fund the portion of each such payment that would have been made to the person but for the provisions of this section, until there is full restitution to the state, municipality, quasi-public agency or district of such monetary loss.
 - (d) If the court determines that a retirement or other benefit or payment of a person should be revoked or reduced, the court may, after taking into consideration the financial needs and resources of any innocent spouse, dependents and designated beneficiaries of the person, order that some or all of the revoked or reduced benefit or payment be paid to any innocent spouse, dependent or beneficiary as justice may require.
 - (e) If the court does not revoke or reduce any retirement or other benefit or payment of any kind to which the person is otherwise entitled under the general statutes for service as a public official or state employee under subsection (a) of this section, the Attorney General may initiate a civil action in the Superior Court for such revocation or reduction. The provisions of subsections (b) to (d), inclusive, of this section shall apply in any such civil action.
- 96 (f) The provisions of this section shall not affect any state health 97 insurance benefits to which the person and the spouse and dependents 98 of the person is entitled upon the person's retirement from the state.
- 99 Sec. 5. Section 4-61dd of the 2006 supplement to the general statutes 100 is repealed and the following is substituted in lieu thereof (*Effective* 101 *from passage*):
 - (a) Any person having knowledge of any matter involving corruption, unethical practices, violation of state laws or regulations, mismanagement, gross waste of funds, abuse of authority or danger to the public safety occurring in any state department or agency or any quasi-public agency, as defined in section 1-120, or any person having knowledge of any matter involving corruption, violation of state or federal laws or regulations, gross waste of funds, abuse of authority or danger to the public safety occurring in any large state contract, may

83

84

85

86

87

88

89

90

91

92

93

94

95

102

103

104

105

106

107

108

110 transmit all facts and information in such person's possession 111 concerning such matter to the Auditors of Public Accounts. The 112 Auditors of Public Accounts shall review such matter and report their 113 findings and any recommendations to the Attorney General. Upon 114 receiving such a report, the Attorney General shall make such 115 investigation as the Attorney General deems proper regarding such 116 report and any other information that may be reasonably derived from 117 such report. Prior to conducting an investigation of any information 118 that may be reasonably derived from such report, the Attorney 119 General shall consult with the Auditors of Public Accounts concerning 120 the relationship of such additional information to the report that has 121 been issued pursuant to this subsection. Any such subsequent 122 investigation deemed appropriate by the Attorney General shall only 123 be conducted with the concurrence and assistance of the Auditors of 124 Public Accounts. At the request of the Attorney General or on their 125 own initiative, the auditors shall assist in the investigation. The 126 Attorney General shall have power to summon witnesses, require the 127 production of any necessary books, papers or other documents and 128 administer oaths to witnesses, where necessary, for the purpose of an 129 investigation pursuant to this section. Upon the conclusion of the 130 investigation, the Attorney General shall where necessary, report any 131 findings to the Governor, or in matters involving criminal activity, to 132 the Chief State's Attorney. In addition to the exempt records provision 133 of section 1-210, as amended, the Auditors of Public Accounts and the 134 Attorney General shall not, after receipt of any information from a 135 person under the provisions of this section, disclose the identity of 136 such person without such person's consent unless the Auditors of 137 Public Accounts or the Attorney General determines that such 138 disclosure is unavoidable, and may withhold records of such 139 investigation, during the pendency of the investigation.

(b) (1) No state officer or employee, as defined in section 4-141, no quasi-public agency officer or employee, no officer or employee of a large state contractor and no appointing authority shall take or threaten to take any personnel action against any state or quasi-public

140

141

142

143

LCO

144 agency employee or any employee of a large state contractor in 145 retaliation for such employee's or contractor's disclosure of 146 information (A) to an employee of [(i)] the Auditors of Public Accounts 147 or the Attorney General under the provisions of subsection (a) of this 148 section; [(ii)] (B) to an employee of the state agency or quasi-public 149 agency where such state officer or employee is employed; [(iii)] (C) to 150 an employee of a state agency pursuant to a mandated reporter statute; 151 or [(iv)] (D) in the case of a large state contractor, to such large state 152 contractor or an employee of the contracting state agency concerning 153 information involving the large state contract.

- (2) If a state or quasi-public agency employee or an employee of a large state contractor alleges that a personnel action has been threatened or taken in violation of subdivision (1) of this subsection the employee may notify the Attorney General, who shall investigate pursuant to subsection (a) of this section.
- (3) (A) Not later than [thirty] ninety days after learning of the specific incident giving rise to a claim that a personnel action has been threatened or has occurred in violation of subdivision (1) of this subsection, a state or quasi-public agency employee, an employee of a large state contractor or the employee's attorney may file a complaint concerning such personnel action with the Chief Human Rights Referee designated under section 46a-57. The Chief Human Rights Referee shall assign the complaint to a human rights referee appointed under said section 46a-57, who shall conduct a hearing and issue a decision concerning whether the officer or employee taking or threatening to take the personnel action violated any provision of this section. If the human rights referee finds such a violation, the referee may award the aggrieved employee reinstatement to the employee's former position, back pay and reestablishment of any employee benefits to which the employee would otherwise have been eligible if such violation had not occurred, reasonable attorneys' fees, and any other damages. For the purposes of this subsection, such human rights referee shall act as an independent hearing officer. The decision of a human rights referee under this subsection may be appealed by any

154

155

156

157

158

159

160

161162

163

164

165

166

167

168

169

170

171

172

173

174

175

176

- person who was a party at such hearing, in accordance with the provisions of section 4-183.
 - (B) The Chief Human Rights Referee shall adopt regulations, in accordance with the provisions of chapter 54, establishing the procedure for filing complaints and noticing and conducting hearings under subparagraph (A) of this subdivision.
 - (4) As an alternative to the provisions of subdivisions (2) and (3) of this subsection (A) a state or quasi-public agency employee who alleges that a personnel action has been threatened or taken may file an appeal not later than thirty days after learning of the specific incident giving rise to such claim with the Employees' Review Board under section 5-202, or, in the case of a state or quasi-public agency employee covered by a collective bargaining contract, in accordance with the procedure provided by such contract, or (B) an employee of a large state contractor alleging that such action has been threatened or taken may, after exhausting all available administrative remedies, bring a civil action in accordance with the provisions of subsection (c) of section 31-51m.
 - (5) In any proceeding under subdivision (2), (3) or (4) of this subsection concerning a personnel action taken or threatened against any state or quasi-public agency employee or any employee of a large state contractor, which personnel action occurs not later than [one year] three years after the employee first transmits facts and information concerning a matter under subsection (a) of this section to the Auditors of Public Accounts or the Attorney General, there shall be a rebuttable presumption that the personnel action is in retaliation for the action taken by the employee under subsection (a) of this section.
 - (6) If a state officer or employee, as defined in section 4-141, a quasipublic agency officer or employee, an officer or employee of a large state contractor or an appointing authority takes or threatens to take any action to impede, fail to renew or cancel a contract between a state agency and a large state contractor, or between a large state contractor

and its subcontractor, in retaliation for the disclosure of information pursuant to subsection (a) of this section to any agency listed in subdivision (1) of this subsection, such affected agency, contractor or subcontractor may, not later than ninety days from learning of such action, threat or failure to renew, bring a civil action in the superior court for the judicial district of Hartford to recover damages, attorney's fees and costs.

- (c) Any employee of a state or quasi-public agency or large state contractor, who is found to have knowingly and maliciously made false charges under subsection (a) of this section, shall be subject to disciplinary action by such employee's appointing authority up to and including dismissal. In the case of a state or quasi-public agency employee, such action shall be subject to appeal to the Employees' Review Board in accordance with section 5-202, or in the case of state or quasi-public agency employees included in collective bargaining contracts, the procedure provided by such contracts.
- (d) On or before September first, annually, the Auditors of Public Accounts shall submit to the clerk of each house of the General Assembly a report indicating the number of matters for which facts and information were transmitted to the auditors pursuant to this section during the preceding state fiscal year and the disposition of each such matter.
- (e) Each contract between a state or quasi-public agency and a large state contractor shall provide that, if an officer, employee or appointing authority of a large state contractor takes or threatens to take any personnel action against any employee of the contractor in retaliation for such employee's disclosure of information to any employee of the contracting state or quasi-public agency or the Auditors of Public Accounts or the Attorney General under the provisions of subsection (a) of this section, the contractor shall be liable for a civil penalty of not more than five thousand dollars for each offense, up to a maximum of twenty per cent of the value of the contract. Each violation shall be a separate and distinct offense and in

- 243 the case of a continuing violation each calendar day's continuance of
- 244 the violation shall be deemed to be a separate and distinct offense. The
- 245 executive head of the state or quasi-public agency may request the
- 246 Attorney General to bring a civil action in the superior court for the
- 247 judicial district of Hartford to seek imposition and recovery of such
- 248 civil penalty.
- 249 (f) Each large state contractor shall post a notice of the provisions of
- 250 this section relating to large state contractors in a conspicuous place
- 251 which is readily available for viewing by the employees of the
- 252 contractor.
- 253 (g) No person who, in good faith, discloses information to the
- 254 Auditors of Public Accounts or the Attorney General in accordance
- with this section shall be liable for any civil damages resulting from
- such good faith disclosure.
- 257 (h) As used in this section:
- 258 (1) "Large state contract" means a contract between an entity and a
- 259 state or quasi-public agency, having a value of five million dollars or
- 260 more; and
- 261 (2) "Large state contractor" means an entity that has entered into a
- large state contract with a state or quasi-public agency.
- Sec. 6. Subsection (k) of section 1-79 of the 2006 supplement to the
- 264 general statutes is repealed and the following is substituted in lieu
- 265 thereof (*Effective July 1, 2006*):
- 266 (k) "Public official" means any state-wide elected officer, any
- 267 member or member-elect of the General Assembly, any person
- appointed to any office of the legislative, judicial or executive branch
- of state government by the Governor or an appointee of the Governor,
- 270 with or without the advice and consent of the General Assembly, any
- 271 public member or representative of the teachers' unions or state
- 272 employees' unions appointed to the Investment Advisory Council

- pursuant to subsection (a) of section 3-13b, any person appointed or elected by the General Assembly or by any member of either house thereof, [and] any member or director of a quasi-public agency <u>and the</u> <u>spouse of the Governor</u>, but shall not include a member of an advisory board, a judge of any court either elected or appointed or a senator or representative in Congress.
- Sec. 7. Section 1-83 of the 2006 supplement to the general statutes is amended by adding subsection (e) as follows (*Effective July 1, 2006*):
 - (NEW) (e) On or before November first of each year, any public official or state employee who is not required to file an annual statement of financial interests pursuant to subsection (a) of this section but who participates substantially in the contract award process of any state agency shall file a statement disclosing the following information: (1) Any outside employment of such official or employee, (2) the employment of the official's or employee's spouse and any dependent children residing in the household of the official or the employee, and (3) the names of all businesses with which such official, employee, spouse or dependent children residing in the household of the official or employee are associated. Such statement shall be filed on a form prescribed by the Office of State Ethics, under penalty of false statement, with the executive head of the agency, department, board or commission in which such official or employee is employed.
 - Sec. 8. Section 1-84 of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2006):
 - (a) No public official or state employee shall, while serving as such, have any financial interest in, or engage in, any business, employment, transaction or professional activity, which is in substantial conflict with the proper discharge of his duties or employment in the public interest and of his responsibilities as prescribed in the laws of this state, as defined in section 1-85, as amended by this act.

- (b) No public official or state employee shall accept other 306 employment which will either impair his independence of judgment as 307 to his official duties or employment or require him, or induce him, to 308 disclose confidential information acquired by him in the course of and 309 by reason of his official duties.
 - (c) No public official or state employee shall wilfully and knowingly disclose, for financial gain, to any other person, confidential information acquired by him in the course of and by reason of his official duties or employment and no public official or state employee shall use his public office or position or any confidential information received through his holding such public office or position to obtain financial gain for himself, his spouse, child, child's spouse, parent, brother or sister or a business with which he is associated.
 - (d) No public official or state employee or employee of such public official or state employee shall agree to accept, or be a member or employee of a partnership, association, professional corporation or sole proprietorship which partnership, association, professional corporation or sole proprietorship agrees to accept any employment, fee or other thing of value, or portion thereof, for appearing, agreeing to appear, or taking any other action on behalf of another person before the Department of Banking, the Claims Commissioner, the Office of Health Care Access, the Insurance Department, the office within the Department of Consumer Protection that carries out the duties and responsibilities of sections 30-2 to 30-68m, inclusive, the Department of Motor Vehicles, the State Insurance and Risk Management Board, the Department of Environmental Protection, the Department of Public Utility Control, the Connecticut Siting Council, the Division of Special Revenue within the Department of Revenue Services, the Gaming Policy Board within the Department of Revenue Services or the Connecticut Real Estate Commission; provided this shall not prohibit any such person from making inquiry for information on behalf of another before any of said commissions or commissioners if no fee or reward is given or promised in consequence thereof. For the purpose of this subsection, partnerships, associations,

310

311 312

313

314

315

316

317

318

319

320

321

322

323

324

325

326

327

328

329

330

331

332

333

334

335

336

337

professional corporations or sole proprietorships refer only to such professional partnerships, associations, corporations proprietorships which have been formed to carry on the business or profession directly relating to the employment, appearing, agreeing to appear or taking of action provided for in this subsection. Nothing in this subsection shall prohibit any employment, appearing, agreeing to appear or taking action before any municipal board, commission or council. Nothing in this subsection shall be construed as applying (1) to the actions of any teaching or research professional employee of a public institution of higher education if such actions are not in violation of any other provision of this chapter, (2) to the actions of any other professional employee of a public institution of higher education if such actions are not compensated and are not in violation of any other provision of this chapter, (3) to any member of a board or commission who receives no compensation other than per diem payments or reimbursement for actual or necessary expenses, or both, incurred in the performance of the member's duties, or (4) to any member or director of a quasi-public agency. Notwithstanding the provisions of this subsection to the contrary, a legislator, an officer of the General Assembly or part-time legislative employee may be or become a member or employee of a firm, partnership, association or professional corporation which represents clients for compensation before agencies listed in this subsection, provided the legislator, officer of the General Assembly or part-time legislative employee shall take no part in any matter involving the agency listed in this subsection and shall not receive compensation from any such matter. Receipt of a previously established salary, not based on the current or anticipated business of the firm, partnership, association or professional corporation involving the agencies listed in this subsection, shall be permitted.

(e) No legislative commissioner or his partners, employees or associates shall represent any person subject to the provisions of part II concerning the promotion of or opposition to legislation before the General Assembly, or accept any employment which includes an

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357

358

359 360

361

362

363

364

365

366

367

368

369

370

371

- agreement or understanding to influence, or which is inconsistent with, the performance of his official duties.
- (f) No person shall offer or give to a public official or state employee or candidate for public office or his spouse, his parent, brother, sister or child or spouse of such child or a business with which he is associated, anything of value, including but not limited to, a gift, loan, political contribution, reward or promise of future employment based on any understanding that the vote, official action or judgment of the public official, state employee or candidate for public office would be or had been influenced thereby.
- (g) No public official or state employee or candidate for public office shall solicit or accept anything of value, including but not limited to, a gift, loan, political contribution, reward or promise of future employment, during the official's or employee's state service or such candidacy and for one year after leaving state service or the termination of such candidacy based on any understanding that the vote, official action or judgment of the public official or state employee or candidate for public office would be or had been influenced thereby.
- (h) Nothing in subsection (f) or (g) of this section shall be construed (1) to apply to any promise made in violation of subdivision (6) of section 9-333x, <u>as amended</u>, or (2) to permit any activity otherwise prohibited in section 53a-147 or 53a-148.
- (i) No public official or state employee or member of the official or employee's immediate family or a business with which he is associated shall enter into any contract with the state, valued at one hundred dollars or more, other than a contract of employment as a state employee or pursuant to a court appointment, unless the contract has been awarded through an open and public process, including prior public offer and subsequent public disclosure of all proposals considered and the contract awarded. In no event shall an executive head of an agency, as defined in section 4-166, including a commissioner of a department, or an executive head of a quasi-public

agency, as defined in section 1-79, <u>as amended by this act</u>, or the executive head's immediate family or a business with which he is associated enter into any contract with that agency or quasi-public agency. Nothing in this subsection shall be construed as applying to any public official who is appointed as a member of the executive branch or as a member or director of a quasi-public agency and who receives no compensation other than per diem payments or reimbursement for actual or necessary expenses, or both, incurred in the performance of the public official's duties unless such public official has authority or control over the subject matter of the contract. Any contract made in violation of this subsection shall be voidable by a court of competent jurisdiction if the suit is commenced not later than one hundred eighty days after the making of the contract.

- (j) No public official, state employee or candidate for public office, or a member of any such person's staff or immediate family shall knowingly accept any gift, as defined in subsection (e) of section 1-79, as amended, during the official's, employee's or staff member's state service or such candidacy, or any such gift valued at one hundred dollars or more for one year after leaving state service or the termination of such candidacy, from a person known to be a registrant or anyone known to be acting on behalf of a registrant.
- (k) No public official or state employee shall accept a fee or honorarium for an article, appearance or speech, or for participation at an event, in the public official's or state employee's official capacity, provided a public official or state employee may receive payment or reimbursement for necessary expenses for any such activity in his official capacity. If a public official or state employee receives such a payment or reimbursement for lodging or out-of-state travel or both, the official or employee shall, not later than thirty days thereafter, file a report of the payment or reimbursement with the [commission] office, unless the payment or reimbursement is provided by the federal government or another state government. If a public official or state employee does not file such report within such period, either intentionally or due to gross negligence on the public official's or state

employee's part, the public official or state employee shall return the payment or reimbursement. If any failure to file such report is not intentional or due to gross negligence on the part of the public official or state employee, the public official or state employee shall not be subject to any penalty under this chapter. When a public official or state employee attends an event in this state in the public official's or state employee's official capacity and as a principal speaker at such event and receives admission to or food or beverage at such event from the sponsor of the event, such admission or food or beverage shall not be considered a gift and no report shall be required from such official or employee or from the sponsor of the event.

- (l) No public official or state employee, or any person acting on behalf of a public official or state employee, shall wilfully and knowingly interfere with, influence, direct or solicit existing or new lobbying contracts, agreements or business relationships for or on behalf of any person.
- (m) No public official or state employee or immediate family member of such public official or state employee, shall knowingly accept, directly or indirectly, any gift, as defined in subsection (e) of section 1-79, as amended, during such official's or employee's state service, or any such gift valued at one hundred dollars or more for one year after such official or employee leaves state service from any person the official or employee knows or has reason to know: (1) Is doing business with or seeking to do business with the department or agency in which the official or employee is employed; (2) is engaged in activities which are directly regulated by such department or agency; or (3) is prequalified under section 4a-100. No person shall knowingly give, directly or indirectly, any gift or gifts in violation of this provision. For the purposes of this subsection, the exclusion to the term "gift" in subdivision (12) of subsection (e) of section 1-79, as amended, for a gift for the celebration of a major life event and the regulations adopted by the Citizen's Ethics Advisory Board pursuant to subsection (a) of section 1-92 of the 2006 supplement to the general statutes concerning such events shall not apply. Any person prohibited

439

440

441

442

443

444

445

446

447

448

449

450

451

452

453

454

455

456 457

458

459

460

461

462

463

464

465

466 467

468

469

470

471

- from making a gift under this subsection shall report to the [State Ethics Commission] Office of State Ethics any solicitation of a gift from such person by a state employee or public official.
- (n) (1) As used in this subsection, (A) "investment services" means investment legal services, investment banking services, investment advisory services, underwriting services, financial advisory services or brokerage firm services, and (B) "principal of an investment services firm" means (i) an individual who is a director of or has an ownership interest in an investment services firm, except for an individual who owns less than five per cent of the shares of an investment services firm which is a publicly traded corporation, (ii) an individual who is employed by an investment services firm as president, treasurer, or executive or senior vice president, (iii) an employee of such an investment services firm who has managerial or discretionary responsibilities with respect to any investment services, (iv) the spouse or dependent child of an individual described in this subparagraph, or (v) a political committee established by or on behalf of an individual described in this subparagraph.
 - (2) The State Treasurer shall not pay any compensation, expenses or fees or issue any contract to any firm which provides investment services when (A) a political committee, as defined in section 9-333a, <u>as amended</u>, established by such firm, or (B) a principal of the investment services firm has made a contribution, as defined in section 9-333b, <u>as amended</u>, to, or solicited contributions on behalf of, any exploratory committee or candidate committee, as defined in section 9-333a, <u>as amended</u>, established by the State Treasurer as a candidate for nomination or election to the office of State Treasurer. The State Treasurer shall not pay any compensation, expenses or fees or issue any contract to such firms or principals during the term of office as State Treasurer, including, for an incumbent State Treasurer seeking reelection, any remainder of the current term of office.
- (o) If (1) any person (A) is doing business with or seeking to do business with the department or agency in which a public official or

state employee is employed, or (B) is engaged in activities which are directly regulated by such department or agency, and (2) such person or a representative of said person gives to such public official or state employee anything of value which is subject to the reporting requirements pursuant to subsection (e) of section 1-96, as amended, such person or representative shall, not later than ten days thereafter, give such recipient and the executive head of the recipient's department or agency a written report stating the name of the donor, a description of the item or items given, the value of such items and the cumulative value of all items given to such recipient during that calendar year. The provisions of this subsection shall not apply to a political contribution otherwise reported as required by law.

- (p) (1) No public official or state employee or member of the immediate family of a public official or state employee shall knowingly accept, directly or indirectly, any gift costing one hundred dollars or more from a public official or state employee who is under the supervision of such public official or state employee.
- 523 (2) No public official or state employee or member of the immediate 524 family of a public official or state employee shall knowingly accept, 525 directly or indirectly, any gift costing one hundred dollars or more 526 from a public official or state employee who is a supervisor of such 527 public official or state employee.
 - (3) No public official or state employee shall knowingly give, directly or indirectly, any gift in violation of subdivision (1) or (2) of this subsection.
 - (q) No public official or state employee shall knowingly accept, directly or indirectly, any goods or services provided to the state under subdivision (5) of subsection (e) of section 1-79, as amended, by a person prohibited from making gifts to public officials and state employees under this section or section 1-97, as amended by this act.
 - (r) No public official or state employee shall counsel, authorize or otherwise sanction action that violates any provision of this part.

- (s) No public official or state employee shall knowingly contract for goods or services, for personal use, with any person doing business with or seeking to do business with the department or agency in which the official or employee is employed unless the terms of such contract are not distinct from the terms that would apply to a substantial segment of the population.
- 544 (t) No public official or state employee shall accept any gift valued 545 at one hundred dollars or more that would not have been offered 546 except for the position held by such official or employee. No person shall offer or give any such gift. The provisions of this subsection: (1) 547 Shall not prohibit a normal and customary exchange of gifts between a 548 549 public official or state employee and other persons if the practice of 550 such an exchange predated such official's or employee's service in such 551 position, and (2) shall apply to gifts that are not otherwise prohibited 552 under this chapter.
- Sec. 9. Section 1-84b of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2006):
 - (a) No former executive branch or quasi-public agency public official or state employee shall represent anyone other than the state, concerning any particular matter (1) in which he participated personally and substantially while in state service, and (2) in which the state has a substantial interest.
 - (b) No former executive branch or quasi-public agency public official or former executive branch, legislative branch or quasi-public agency state employee shall, for one year after leaving state service, represent anyone, other than the state, for compensation before [the] any department, agency, board, commission, council or office in which he served [at] during the one-year period before the time of his termination of service, concerning any matter in which the state has a substantial interest. The provisions of this subsection shall not apply to an attorney who is a former employee of the Division of Criminal

557

558

559

560

561

562

563

564

565

566

567

568

- Justice, with respect to any representation in a matter under the jurisdiction of a court.
- 572 (c) The provisions of this subsection apply to present or former 573 executive branch public officials or state employees who hold or 574 formerly held positions which involve significant decision-making or 575 supervisory responsibility and are designated as such by the Office of 576 State Ethics in consultation with the agency concerned except that such 577 provisions shall not apply to members or former members of the 578 boards or commissions who serve ex officio, who are required by 579 statute to represent the regulated industry or who are permitted by 580 statute to have a past or present affiliation with the regulated industry. 581 Designation of positions subject to the provisions of this subsection 582 shall be by regulations adopted by the Citizen's Ethics Advisory Board 583 in accordance with chapter 54. As used in this subsection, "agency" 584 means the Office of Health Care Access, the Connecticut Siting 585 Council, the Department of Banking, the Insurance Department, the 586 Department of Public Safety, the office within the Department of 587 Consumer Protection that carries out the duties and responsibilities of 588 sections 30-2 to 30-68m, inclusive, as amended, the Department of 589 Public Utility Control, including the Office of Consumer Counsel, the 590 Division of Special Revenue and the Gaming Policy Board and the 591 term "employment" means professional services or other services 592 rendered as an employee or as an independent contractor.
- 593 (1) No public official or state employee, in an executive branch 594 position designated by the Office of State Ethics shall negotiate for, 595 seek or accept employment with any business subject to regulation by 596 his agency.
 - (2) No former public official or state employee who held such a position in the executive branch shall within one year after leaving an agency, accept employment with a business subject to regulation by that agency.
- 601 (3) No business shall employ a present or former public official or

598

599

state employee in violation of this subsection.

603

604

605

606

607

608

609

610

611 612

613

614

615

616

617

618

619

620

621

622

623

624

625

626

627

628

629

630

631

632

633

- (d) The provisions of subsection (e) of this section apply to (1) present or former Gaming Policy Board or Division of Special Revenue public officials or state employees who hold or formerly held positions which involve significant decision-making supervisory or responsibility and are designated as such by the Office of State Ethics, in consultation with the agency concerned, and (2) present or former public officials or state employees of other agencies who hold or formerly held positions which involve significant decision-making or supervisory responsibility concerning the regulation or investigation of (A) any business entity (i) engaged in Indian gaming operations in the state, and (ii) in which a federally-recognized Indian tribe in the state owns a controlling interest, or (B) a governmental agency of a federally-recognized Indian tribe engaged in Indian gaming operations in the state, which positions are designated as such by the Office of State Ethics, in consultation with the agency concerned. Designation of positions subject to the provisions of this subsection shall be by regulations adopted by the Citizens' Ethics Advisory Board in accordance with chapter 54. As used in subsection (e) of this section, the term "employment" means professional services or other services rendered as an employee or as an independent contractor.
- (e) (1) No Gaming Policy Board or Division of Special Revenue public official or state employee or other public official or state employee described in subdivision (2) of subsection (d) of this section, in a position designated by the Office of State Ethics, shall negotiate for, seek or accept employment with (A) a business entity (i) engaged in Indian gaming operations in the state, and (ii) in which a federally-recognized Indian tribe in the state owns a controlling interest, or (B) a governmental agency of a federally-recognized Indian tribe engaged in Indian gaming operations in the state.
- (2) No former Gaming Policy Board or Division of Special Revenue public official or state employee or other former public official or state employee described in subdivision (2) of subsection (d) of this section,

who held such a position shall, within two years after leaving such agency, accept employment with (A) a business entity (i) engaged in Indian gaming operations in the state, and (ii) in which a federally-recognized Indian tribe in the state owns a controlling interest, or (B) a governmental agency of a federally-recognized Indian tribe engaged in Indian gaming operations in the state.

- (f) (1) No former public official or state employee [(1)] (A) who participated substantially in the negotiation or award of [(A)] (i) a state contract valued at an amount of fifty thousand dollars or more, or [(B)] (ii) a written agreement for the approval of a payroll deduction slot described in section 3-123g, or [(2)] (B) who supervised the negotiation or award of such a contract, [or] agreement or negotiation, shall accept employment with a party to the contract or agreement other than the state for a period of one year after [his] the public official's or state employee's resignation from [his] state office or [position if his] state employment if such resignation occurs less than one year after [the contract or agreement is signed] the earlier of (i) the date the contract or agreement is signed, or (ii) the date the official or employee ceases to supervise or participate substantially in the negotiation or award of the contract or agreement, as determined by regulations adopted by the Citizen's Ethics Advisory Board in accordance with the provisions of chapter 54.
- (2) No party to the contract may employ a public official or state employee if such employment would violate the provisions of subdivision (1) of this subsection.
- (g) (1) No member or director of a quasi-public agency who participates substantially in the negotiation or award of a contract valued at an amount of fifty thousand dollars or more, or who supervised the negotiation or award of such a contract, shall seek, accept, or hold employment with a party to the contract or negotiation or derive any benefit from the contract for a period of one year after the [signing of the contract] earlier of (A) the date the contract is signed, or (B) the date the member or director ceases to participate

641

642

643

644

645

646

647

648

649

650

651

652

653

654

655

656

657

658 659

660

661

662

663

664

665

666

- substantially in the negotiation or award of the contract, as determined by regulations adopted by the Citizen's Ethics Advisory Board in accordance with the provisions of chapter 54.
- 671 (2) No party to such contract may employ a member or director if 672 such employment would violate the provisions of subdivision (1) of 673 this subsection.
- (h) The provisions of subsections (a), (b) and (f) of this section shall not apply to any employee of a quasi-public agency who leaves such agency before July 1, 1989.
 - (i) No Treasurer who authorizes, negotiates or renegotiates a contract for investment services valued at an amount of fifty thousand dollars or more shall negotiate for, seek or accept employment with a party to the contract prior to one year after the end of the Treasurer's term of office within which such contract for investment services was authorized, negotiated or renegotiated by such Treasurer.
 - (j) No former executive, judicial or legislative branch or quasi-public agency official or state employee convicted of any felony involving corrupt practices, abuse of office or breach of the public trust shall seek or accept employment as a lobbyist or act as a registrant pursuant to this chapter.
 - (k) No former Governor shall seek or accept employment, including, but not limited to, acting as a registrant pursuant to the provisions of this chapter, for one year after leaving state service, on behalf of any business that is subject to regulation by any department or agency of the state or that does business or is seeking to do business with any department or agency of the state. No business shall employ a former governor in violation of this subsection.
- Sec. 10. Section 1-85 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):
- A public official, including an elected state official, or state

678

679

680

681

682

683

684

685

686

687

688

689

690

691

692

employee has an interest which is in substantial conflict with the proper discharge of his duties or employment in the public interest and of his responsibilities as prescribed in the laws of this state, if he has reason to believe or expect that he, his spouse, a dependent child, his outside employer or a business with which he is associated will derive a direct monetary gain or suffer a direct monetary loss, as the case may be, by reason of his official activity. A public official, including an elected state official, or state employee does not have an interest which is in substantial conflict with the proper discharge of his duties in the public interest and of his responsibilities as prescribed by the laws of this state, if any benefit or detriment accrues to him, his spouse, a dependent child, his outside employer or a business with which he, his spouse or such dependent child is associated as a member of a profession, occupation or group to no greater extent than any other member of such profession, occupation or group. A public official, including an elected state official or state employee who has a substantial conflict may not take official action on the matter, including, but not limited to, any official action during any session of the General Assembly.

Sec. 11. Subsection (a) of section 1-97 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 719 1, 2006):

(a) No registrant or anyone acting on behalf of a registrant shall knowingly give a gift, as defined in subsection (g) of section 1-91, as amended, to any state employee, public official, candidate for public office or a member of any such person's staff or immediate family, during the official's, employee's or staff member's state service or such candidacy and for one year after (1) such official, employee or staff member leaves state service, or (2) the termination of such candidacy. For the purposes of this subsection, the exclusion to the term "gift" in subdivision (12) of subsection (g) of section 1-91 of the 2006 supplement to the general statutes for a gift for the celebration of a major life event, and regulations adopted by the Citizen's Ethics Advisory Board pursuant to subsection (a) of section 1-92 of the 2006

698

699

700

701

702

703

704705

706

707

708

709

710

711712

713

714

715

716

720

721

722

723

724

725

726

727

728

729

730

- supplement to the general statutes concerning such events, shall not apply. Nothing in this section shall be construed to permit any activity
- prohibited under section 53a-147 or 53a-148.

738

739

740

741

742

743

744

745

746

747

748

749

750

751 752

753

754

755

756

757

758

759

760

761

762

763

- Sec. 12. Section 1-225 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2006*):
 - (a) The meetings of all public agencies, except executive sessions, as defined in subdivision (6) of section 1-200, shall be open to the public. The votes of each member of any such public agency upon any issue before such public agency shall be reduced to writing and made available for public inspection within forty-eight hours and shall also be recorded in the minutes of the session at which taken. [, which] Not later than seven days after the session to which such minutes refer, minutes shall be available for public inspection [within seven days of the session to which they refer] and posted on the agency's web site, if available.
 - (b) Each such public agency of the state shall file not later than January thirty-first of each year in the office of the Secretary of the State the schedule of the regular meetings of such public agency for the ensuing year and shall post such schedule on the agency's web site, if available, except that such [provision] requirements shall not apply to the General Assembly, either house thereof or to any committee thereof. Any other provision of the Freedom of Information Act notwithstanding, the General Assembly at the commencement of each regular session in the odd-numbered years, shall adopt, as part of its joint rules, rules to provide notice to the public of its regular, special, emergency or interim committee meetings. The chairperson or secretary of any such public agency of any political subdivision of the state shall file, not later than January thirty-first of each year, with the clerk of such subdivision the schedule of regular meetings of such public agency for the ensuing year, and no such meeting of any such public agency shall be held sooner than thirty days after such schedule has been filed. The chief executive officer of any multitown district or agency shall file, not later than January thirty-first of each year, with

the clerk of each municipal member of such district or agency, the schedule of regular meetings of such public agency for the ensuing year, and no such meeting of any such public agency shall be held sooner than thirty days after such schedule has been filed.

- (c) The agenda of the regular meetings of every public agency, except for the General Assembly, shall be available to the public [and shall be filed,] and posted on the agency's web site, if available, not less than twenty-four hours before the meetings to which such agenda refer and filed not less than twenty-four hours before the meetings to which they refer, in such agency's regular office or place of business or, if there is no such office or place of business, in the office of the Secretary of the State for any such public agency of the state, in the office of the clerk of such subdivision for any public agency of a political subdivision of the state or in the office of the clerk of each municipal member of any multitown district or agency. Upon the affirmative vote of two-thirds of the members of a public agency present and voting, any subsequent business not included in such filed agendas may be considered and acted upon at such meetings.
- (d) Notice of each special meeting of every public agency, except for the General Assembly, either house thereof or any committee thereof, shall be posted on the agency's web site, if available, not less than twenty-four hours before the meeting to which such notice refers and given not less than twenty-four hours prior to the time of such meeting by filing a notice of the time and place thereof in the office of the Secretary of the State for any such public agency of the state, in the office of the clerk of such subdivision for any public agency of a political subdivision of the state and in the office of the clerk of each municipal member for any multitown district or agency. The secretary or clerk shall cause any notice received under this section to be posted in his office. Such notice shall be given not less than twenty-four hours prior to the time of the special meeting; provided, in case of emergency, except for the General Assembly, either house thereof or any committee thereof, any such special meeting may be held without complying with the foregoing requirement for the filing of notice but a

copy of the minutes of every such emergency special meeting adequately setting forth the nature of the emergency and the proceedings occurring at such meeting shall be filed with the Secretary of the State, the clerk of such political subdivision, or the clerk of each municipal member of such multitown district or agency, as the case may be, not later than seventy-two hours following the holding of such meeting. The notice shall specify the time and place of the special meeting and the business to be transacted. No other business shall be considered at such meetings by such public agency. In addition, such written notice shall be delivered to the usual place of abode of each member of the public agency so that the same is received prior to such special meeting. The requirement of delivery of such written notice may be dispensed with as to any member who at or prior to the time the meeting convenes files with the clerk or secretary of the public agency a written waiver of delivery of such notice. Such waiver may be given by telegram. The requirement of delivery of such written notice may also be dispensed with as to any member who is actually present at the meeting at the time it convenes. Nothing in this section shall be construed to prohibit any agency from adopting more stringent notice requirements.

- (e) No member of the public shall be required, as a condition to attendance at a meeting of any such body, to register the member's name, or furnish other information, or complete a questionnaire or otherwise fulfill any condition precedent to the member's attendance.
- (f) A public agency may hold an executive session, as defined in subdivision (6) of section 1-200, upon an affirmative vote of two-thirds of the members of such body present and voting, taken at a public meeting and stating the reasons for such executive session, as defined in section 1-200.
- (g) In determining the time within which or by when a notice, agenda, record of votes or minutes of a special meeting or an emergency special meeting are required to be filed under this section, Saturdays, Sundays, legal holidays and any day on which the office of

799

800

801

802

803

804

805

806

807

808

809

810

811812

813

814

815

816

817

818

819

820

821

822

823

824

825

826

827

828

829

830

the agency, the Secretary of the State or the clerk of the applicable political subdivision or the clerk of each municipal member of any multitown district or agency, as the case may be, is closed, shall be excluded.

Sec. 13. Subsection (g) of section 22a-261 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(g) Six directors of the authority shall constitute a quorum for the transaction of any business or the exercise of any power of the authority, provided, two directors from municipal government shall be present in order for a quorum to be in attendance. For the transaction of any business or the exercise of any power of the authority, and except as otherwise provided in this chapter, the authority shall have power to act by a majority of the directors present at any meeting at which a quorum is in attendance. If the legislative body of a municipality that is the site of a facility passes a resolution requesting the Governor to appoint a resident of such municipality to be an ad hoc member, the Governor shall make such appointment upon the next vacancy for the ad hoc members representing such facility. The Governor shall appoint with the advice and consent of the General Assembly ad hoc members to represent each facility operated by the authority provided at least one-half of such members shall be chief elected officials of municipalities, or their designees. Each such facility shall be represented by two such members. The ad hoc members shall be electors from a municipality or municipalities in the area to be served by the facility and shall vote only on matters concerning such facility. The terms of the ad hoc members shall be four years. Such ad hoc members shall be allowed to attend any executive session of the board of directors.

| This act shall take effect as follows and shall amend the following | | | | |
|---|--------------|------------|--|--|
| sections: | | | | |
| | | | | |
| Section 1 | from passage | 9-333x(11) | | |

839

840

841

842

843

844

845

846

847

848

849

850

851

852

853

854

855

856

857

858

859

| Sec. 2 | from passage | 9-333x |
|---------|--------------|-------------|
| Sec. 3 | July 1, 2006 | New section |
| Sec. 4 | July 1, 2006 | New section |
| Sec. 5 | from passage | 4-61dd |
| Sec. 6 | July 1, 2006 | 1-79(k) |
| Sec. 7 | July 1, 2006 | 1-83 |
| Sec. 8 | July 1, 2006 | 1-84 |
| Sec. 9 | July 1, 2006 | 1-84b |
| Sec. 10 | July 1, 2006 | 1-85 |
| Sec. 11 | July 1, 2006 | 1-97(a) |
| Sec. 12 | July 1, 2006 | 1-225 |
| Sec. 13 | from passage | 22a-261(g) |

GAE Joint Favorable Subst.